

Central Intelligence Agency



Washington, D. C. 20505



OS 89-3088

OCT 1989

MEMORANDUM FOR: Maynard C. Anderson  
Assistant Deputy Under Secretary of Defense  
(Counterintelligence and Security)

SUBJECT: Research Requirements

REFERENCE: Your memo, dated 10 August 1989; Same  
Subject

1. The Central Intelligence Agency's Office of Security has an active personnel security research program which was established by the Director of Security in 1985. The basic research agenda has been drawn from the Stillwell Commission report. We maintain active liaison with the Personnel Security Research and Education Center (PERSEREC) in cooperation with their government-wide studies, and also conduct personnel security research in areas of unique interest to CIA. Pursuant to referenced memorandum, attached is our research recommendations for PERSEREC.

2. You will note that some of our recommendations urge that other agencies conduct similar studies to our own using data from their own personnel security directorates while other recommendations propose new research which can be directed by PERSEREC or conducted by individual agencies. We believe that our proposed research recommendations are sufficiently broad to allow flexibility among government agencies.

3. As is the case with our own research agenda, each implemented recommendation contained herein will allow us to minimize our chances of hiring or clearing personnel whose backgrounds or proclivities make them risks from a security as well as suitability standpoint; better manage those personnel who develop problems after access is granted; and redirect, if necessary, our limited personnel and funding resources to those areas of behavior which are proven to be valid concerns.

DD/A REGISTRY

FILE: SEC-24-AR

\* LIA-5-AR

SUBJECT: Letter to Maynard Anderson

4. We see a strong need for policy at the national level to ensure a consistency in awareness and appreciation of personnel security issues within and across the federal government. The defense contractor community is seen as somewhat splintered, very independent and an entity over which we have the least control. A uniform program at the national level aimed at contractors is needed for counterintelligence awareness.

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5. Please address any questions to [redacted]  
Deputy Director for Personnel Security on [redacted]

[redacted]  
Director of Security

Attachment

STAT

OS/PS/R&AS [redacted]:ens(2 Oct 89)

Distribution:

Orig - Adse  
1 - ER  
1 - DDA  
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### RECOMMENDED NATIONAL RESEARCH TOPICS

- o Conduct studies of incidence rates of recidivism with concentration on lifestyle areas such as criminal activity, financial problems, use of illegal drugs and aberrant sexual behavior. Results will allow us to redirect our attention to those areas where high recidivism rates have been proven to be a valid concern.

- o Conduct historical research for a correlation of common factors in known cases of trust violation. As most studies to date have revisited a relatively small number of well-known espionage cases, research should concentrate on the lesser known and therefore larger group of individuals who, from a suitability or security standpoint, have been identified as requiring special handling by individual agencies. The purpose is to identify common denominators between these cases. Results should be applied to the development of hiring and screening programs to minimize the chances of hiring or clearing personnel whose backgrounds or proclivities make them risks from a security as well as suitability standpoint. It will also allow realignment of screening programs by identifying which behaviors do not seem to be predictors of future misdeeds. In addition to lifestyle areas such as use of drug or alcohol use, criminal activity, aberrant sexual behavior and general dishonesty, special emphasis should be placed in the following areas: dual loyalty, multiple security violations, disgruntlement, failure to comply with reporting requirements, extensive foreign contacts and/or travel, residence overseas for extended periods, marriage to foreign nationals, birth abroad of non-US parents, or long history of interest in soviet or bloc philosophy and culture.

- o Conduct position vulnerability studies to be used in conjunction with behavioral vulnerability research to determine the emphasis of continuing evaluation programs. Research in this area will also allow us to redirect, if necessary, our efforts to identify and help personnel who develop problems once cleared in a nonpunitive manner before they become security liabilities.

- o Identify the ideal factors which continuing evaluation programs should encompass across the government as well as within the contractor community to ensure a unified and defined policy of identifying vulnerable personnel. It is mandatory that the contractor community--now somewhat splintered and very independent--be required to comply with a uniform program established for counterintelligence awareness.

- o Identify alternative screening methods to complement existing procedures and ensure that screening programs continue at some level should our ability or right to conduct investigations and/or use the polygraph be legislatively removed or limited.

- o Study management precepts and provide guidance as to which techniques will enable agencies to better engage management in its security role and identify to what degree known security failures have been a breakdown in management or communication.

- o Study organizational concepts as they apply to the placement of research staffs within agencies as well as their staffing, funding and agenda.



## ROUTING AND TRANSMITTAL SLIP

22 August 1989

TO: (Name, office symbol, room number,  
building, Agency/Post)

Initials Date

1. Director of Security

2. *CR + AS*

3.

4.

5.

Action	File	Note and Return
Approval	For Clearance	Per Conversation
As Requested	For Correction	Prepare Reply
Circulate	For Your Information	See Me
Comment	Investigate	Signature
Coordination	Justify	

## REMARKS

#1. For action

Please response directly to Defense Personnel  
Security Research and Education Center.  
Provide drop copy to ER and DDA.

SUSPENSE: 1 October 1989

*to #2 for response  
over D/S signature.*

STAT

	Form as a RECORD of approvals, concurrences, disposals, clearances, and similar actions	
	Symbol, Agency/Post)	Room No.—Bldg.
	EXA/DDA	Phone No.

5041-102

\* U.S. GPO: 1988 — 201-759

OPTIONAL FORM 41 (Rev. 7-76)  
Prescribed by GSA  
FPMR (41 CFR) 101-11.206

**EXECUTIVE SECRETARIAT****ROUTING SLIP****TO:**

		ACTION	INFO	DATE	INITIAL
1	DCI				
2	DDCI				
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4	D/ICS				
5	DDI				
6	DDA	X			
7	DDO				
8	DDS&T				
9	Chm/NIC				
10	GC				
11	IG				
12	Compt				
13	D/OCA				
14	D/PAO				
15	D/PERS				
16	D/Ex Staff				
17	D/Security		X		
18					
19					
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22					

**SUSPENSE**

Date

Remarks Please respond directly to Defense  
Personnel Security Research and Education  
Center, info Exec Sec'y.

ER 89-3292

Executive Secretary

17 Aug '89

Date

**3637** (10-81)

ER 89-3292



POLICY

## OFFICE OF THE UNDER SECRETARY OF DEFENSE

WASHINGTON, D. C. 20301-2000

OS REGISTRY
1-6-Reg. Ctr
23 AUG 1989

DDA/REG  
LOGGED

10 AUG 1989

## MEMORANDUM FOR DISTRIBUTION LIST

SUBJECT: Research Requirements

1. The PERSEREC was established in 1986 to provide the Department of Defense (DoD) with a research, analytical and educational capability in the area of personnel security. Its mission also includes conducting research studies and analyses for DoD Components and serving as the responsible agent within the DoD for interagency personnel security research projects. The PERSEREC has evolved into a personnel security asset for the DoD and other agencies concerned with personnel security.
2. Under DoD Directive 5210.79, this office is responsible for providing policy and program guidance for the PERSEREC. One of my specific responsibilities is the identification and prioritization of personnel security research requirements. This memorandum requests your participation in the development of the PERSEREC research agenda for FY'90 and beyond.
3. The PERSEREC conducts research in three major areas:
  - a. Clearance Processes (prescreening, investigations, adjudication);
  - b. Continuing Evaluation Processes (automated credit checks, position vulnerability assessment, security education);
  - c. Security Policies and Programs (espionage database, legal and privacy issues, industrial security programs).
4. Enclosure (1) was developed to provide you with guidance in generating your research requirements. The completed research requirement worksheets will assist us in supporting your research needs.
5. We would appreciate your response by 1 October 1989. Any questions concerning completion of the worksheets should be addressed to Dr. Martin F. Wiskoff, Defense Personnel Security Research and Education Center, 99 Pacific Street, Bldg. 455-E, Monterey, CA 93940; Autovon 878-2448, Commercial (408) 373-3073.

Maynard C. Anderson  
Assistant Deputy Under Secretary of Defense  
(Counterintelligence and Security)

## Enclosures

1. Personnel Security Research Requirement Worksheet



## PERSONNEL SECURITY RESEARCH REQUIREMENT WORKSHEET

PROJECT TITLE:

REQUESTING ORGANIZATION:

POINT OF CONTACT (NAME):

DATE:

PHONE:

### 1. Issue/Problem:

What is the issue or problem that should be researched? The statement should include the operational need and organizational requirement. Indicate why the problem requires solution and the shortcomings of existing methods and procedures. Please complete a separate worksheet for each issue or problem.

### 2. Goals and Strategies:

What is the relationship (if any) of the issue/problem to U.S. and/or Department of Defense goals and strategies? Provide specific reference to origin and existing documentation of the goal/strategy.

### 3. Desired Organizational Capability:

What is the increased or improved organizational capability that the results of the research will provide? What operational impact will this have? Provide either descriptive or quantitative estimates.

### 4. Research Product(s):

What would be the desired research product(s), e.g., evaluation of existing procedures, new operational guidelines, report documentation with recommendations, new forms or test instruments, etc.? When is the product(s) needed?

### 5. Product Implementation:

Which organization would be responsible for product implementation? Are resources available to implement the product? Is it likely that PERSEREC would be involved in implementation? In your opinion what is the probability of a successful product being implemented?

### 6 Cost Implications:

Are there any significant cost avoidances or cost savings by solving the problem?

7. Potential Impact:

Does the problem currently impact on other segments of the personnel security community? What other organizations might be affected by its solution? Are there other implications of researching and achieving a solution to the problem?

8. General:

Is there any other way in which the proposed effort will help you?

DISTRIBUTION:

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Commander, Naval Investigative Service Command  
Director of Naval Intelligence  
Commander, Air Force Office of Security Police  
Assistant Chief of Staff Intelligence, HQ, Air Force  
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